



# **ULMARRA RIVERSIDE & VILLAGE PRECINCT PLAN**



# **CLOUSTON** associates

# Clarence Valley Council

S18-0085 Issue G Final • 08/08/2019

# BACKGROUND

This Ulmarra Riverside & Village Precinct Plan was prepared by CLOUSTON Associates for Clarence Valley Council.

Ulmarra is located on the banks of the Clarence River. The Clarence River extends nearly 400km from the Dividing Ranges in Queensland to Yamba. The Clarence is the east coast's largest river system covering a catchment area of 22.716 km<sup>2</sup> and contains 56 sub catchments.

Ulmarra is located on the lower reaches of the Clarence River. The name is derived from an Aboriginal word meaning 'bend in the river.'

Together with Maclean and Iluka, Ulmarra creates a river linkage between the two anchor destinations of Yamba and Grafton.

The Pacific Highway upgrade in 2020 means the highway will bypass Ulmarra. Reduced traffic will create a more pedestrian friendly environment, benefitting the character and quality of Ulmarra village.

The project focuses on the area between the riverfront and Ulmarra Showground, while also considering the surrounding links and views.

Specifically, the study area is comprised of:

- The Clarence river foreshore between the old loading wharf within Memorial Park and the boat ramp located within Bailey Park
- The village precinct along River Street between property 20A • River Street and Belmore Street. Coldstream Street from the foreshore as far east as Small Park (Ulmarra Showground)
- Sections of Small Street (current AI Pacific Highway) that denote a sense of arrival



# **PROJECT REQUIREMENTS**

The purpose of this project is to develop a concept master plan that increases the viability of Ulmarra as a place to live, visit and invest.

# Leverage cultural and heritage development:

- Establish Ulmarra as a 'must see' riverfront village destination for visitors
- Build upon Aboriginal culture and built heritage assets
- Work with the community to establish locally driven sustainable heritage tourism opportunities

# Make it easier to get to the river:

- Revitalise the river edge •
- Improve and expand options for pedestrian river access and environment
- Improve links between the key destinations of Ulmarra the wharf, river front parks, village centre and showground

# Improve first impressions:

- Create a sense of arrival when approaching the village
- Re-imagine the streetscape for human scale comfortable, accessible, active public spaces that encourage pedestrian activity of tourists and locals

# Build upon the riverside village sense of place:

- Promote Ulmarra as a place of character and quality with heritage significance
- Reflect the broader regional themes of the Clarence River Way - continuous culture, productive landscape, life from the river, creative community and history of play

# Provide a catalyst for development and investment:

- Establish Ulmarra as an essential destination stop for visitors to the region
- Leverage the riverfront location to enable investment in boating and waterfront orientated development
- Provide opportunity for development which is creative, innovative and consistent with good ecologically sustainable principles
- Design flexibility into public spaces to allow for diverse uses and activities, and support increased use and growth of the area

# **PROJECT METHODOLOGY**

The project has progressed through four key stages.

- reports
- and structures
- Develop initial concepts

- Public exhibition (June 2019)
- Respond to community feedback
- Council

# **BACKGROUND REPORTS**

Key existing documents that contribute to this precinct plan include the Clarence River Way Masterplan 2009 (discussed on pages 4 & 5) and the Ulmarra Bypass Community Economic Development Plan 2018 (outlined on page 6).

The Ulmarra Riverbank Management Plan 2000 resolves to design and maintain rock protection on the riverbank to limit erosion and improve bank stability. As such it has also informed this precinct plan.

# Stage I: Research & Analysis

Review of existing documents, research, plans, policies and

Site analysis - measure and map land and water activities, public spaces, building/street edge activation and movement systems, identify existing utilities, amenities, services, facilities

# **Stage 2: Preliminary Consultation**

• Community consultation drop in session (25/03/19) Clarence Valley Council stakeholders workshop (26/03/19) • Phone consultation with key stakeholders (April 2019)

# Stage 3: Draft Plan

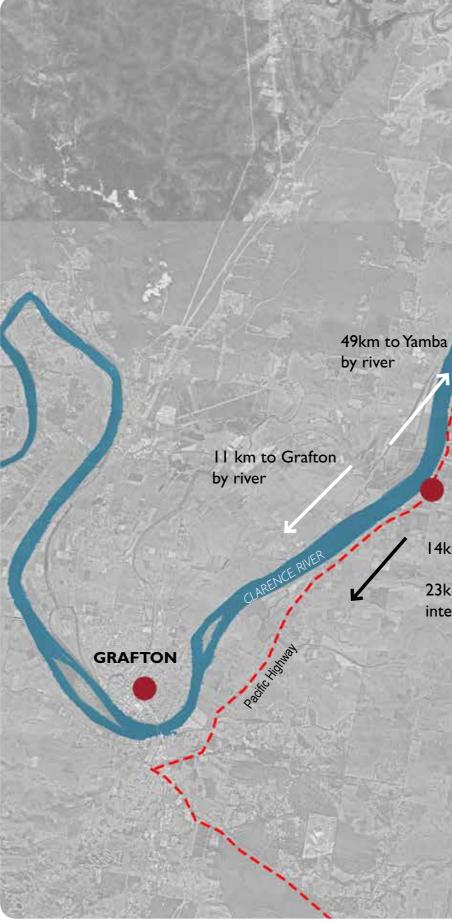
Prepare draft Ulmarra Riverside and Village Precinct Plan

# Stage 4: Final Plan

Final Ulmarra Riverside and Village Precinct Plan adopted by

# Background





46km to Yamba by road

BRUSHGROVE

16km to new Pacific Hwy interchange at Tyndale

# ULMARRA

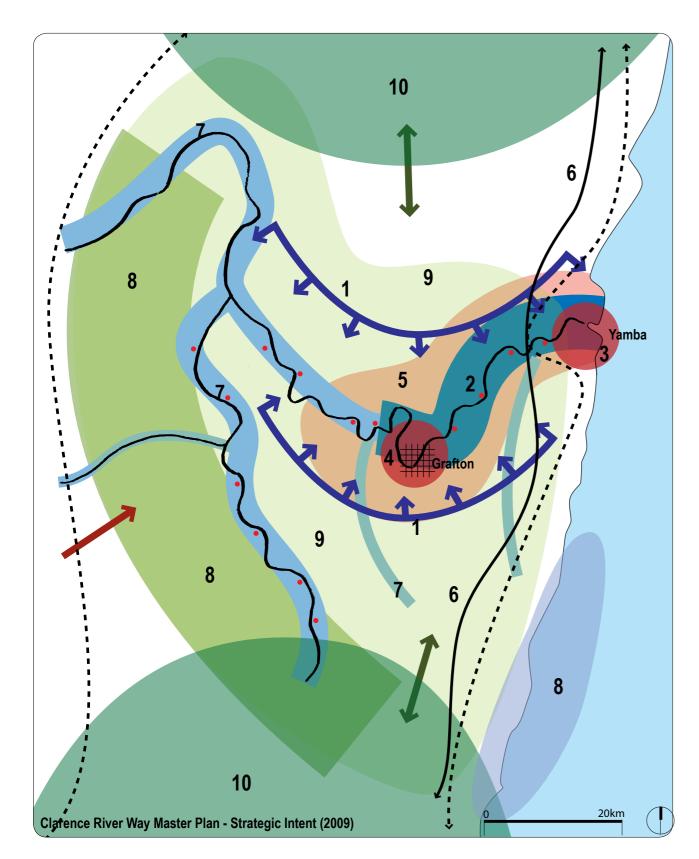
14km to Grafton by road

23km to new Pacific Hwy interchange at Wooli Rd

Regional Context

SK 3

5km



The Clarence River Way sought to position the Clarence River as one of the nation's great river experiences. With over 400km of waterways, the Clarence River has the potential to become Australia's premier river holiday destination.

This destination strategy seeks to leverage the region's greatest asset, the Clarence River, as the primary development driver. The top two strategic ideas were to refocus upon the river, and develop the township hubs along the river.

development. 2. Develop the township hubs along the lower reaches. 3. Promote Yamba as the gateway port to the Clarence. infrastructure and market awareness. 4. Reposition Grafton as a "River City" Tourist destination. 5. Develop a Clarence River Way touring region. the core tourism hubs, delivering on CRW themes. 6. Capitalise upon visitors using Capitalise upon the Pacific Hig connections and partnerships. 7. Develop the upper reaches of the Clarence. access and infrastructure. 8. Develop opportunities in the Wilderness Arc. value add to the Clarence River Way. 9. Create linkages from the hinterland to the Clarence. access and infrastructure investment in key nodes. 10. Promotion and regional linkages.

# I. Refocus upon the Clarence River for destination development.

Establish the Clarence River as the primary driver of destination

Build upon the strong assets between Grafton and Yamba and develop a series of tourist hubs supporting land and river based activity.

Promote Yamba as a port. Capitalise upon existing tourism potential,

Reposition Grafton as a tourist hub around the concept of a 'River City.'

Simplify touring routes down to a single "touring region" focused around

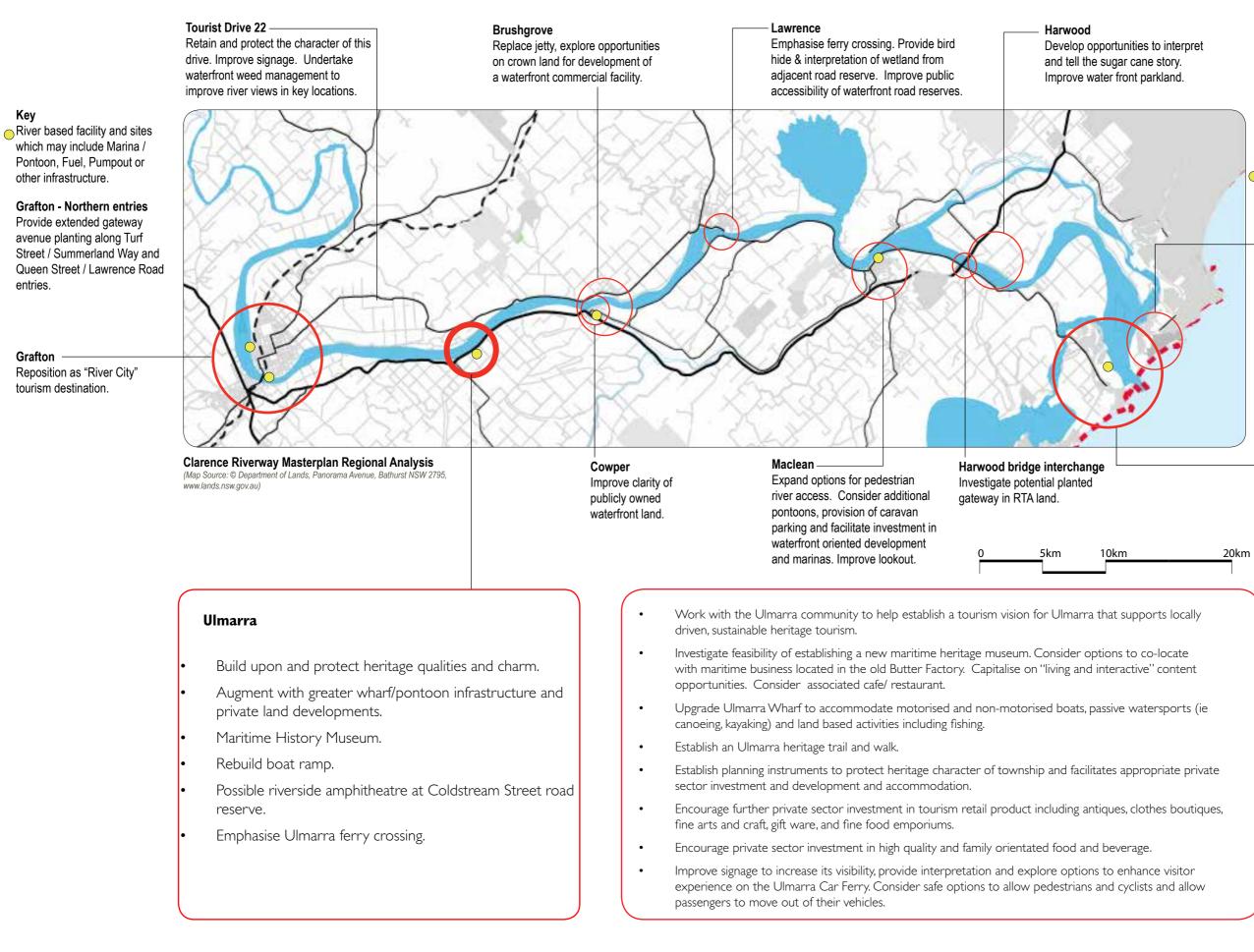
g the Pacific Highway Touring Route.	1	
ghway Touring Route and develop east west	I	

Develop the upper reaches through the provision of greater visitor

Develop opportunities in the Wilderness Arc surrounding the Valley that

Create linkages between the river and core industry sectors, facilitating

Promote the Clarence River Way and build upon regional links with the Green Cauldron, Rainforest Way and Waterfall Way.



## Key

River based facility and sites which may include a marina, pontoon, fuel, pumpout and/or other infrastructure.

## Iluka

Protect the bushland entry quality. Open up a vista to the water with selective tree removal/pruning and earthworks at the end of Owen Street, provide a visual gateway for arrival into Iluka. Make road reserve waterfront parkland more identifiably public. Improve public domain setting to the marina precinct.

## Yamba

Promote as the gateway port to the Clarence.

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Ulmarra Bypass

Community Economic Development Plan May 2018



This plan addresses the ramifications of the Pacific Highway bypass, and looks at opportunities for Ulmarra once the bypass opens in 2020.

Issues, concerns, strengths and opportunities raised by the community were developed into a SWOT analysis.

## **Strengths**

- Clarence Riverside aspect is appealing to visitors and residents
- Convenient location between Grafton and Yamba with access via road and river
- National Trust village classification and visually appealing heritage buildings
- Passionate community with a strong sense of local pride
- Local Public School appeals to young families
- Already home to a number of visitor attractors including hospitality, accommodation, attraction and retail businesses

## Weaknesses

- Unsewered village
- Swimming pool closed •
- Faded interpretive signage and no village heritage trail ٠
- Prone to flooding
- Lack of shops and businesses that service local needs
- Lack of job opportunities within the town
- Lack of support for businesses •
- Need to travel to other towns for health and medical services •

## **Opportunities**

- Riverine location and heritage
- Leverage off the Country Music Muster
- Leverage off Jacaranda Festival and its Open Garden program
- Convenient, lower cost option for first time buyers working in Grafton or Maclean
- Less large semi trailers and road freight with the realignment of the Pacific • Highway
- Attract Recreational Vehicle (RV) visitors
- Ulmarra business networks encouraging collaboration, training and collaborative marketing
- Promote Ulmarra's Heritage and water based attractions •
- ٠ Encourage bicycle touring (reduction in heavy traffic)
- Improved infrastructure; redevelopment of Bailey Park
- Creation of Ulmarra Riverside Precinct Plan as identified in Clarence River Way • Masterplan
- Tell Ulmarra's story interpretive signage celebrating Aboriginal, built and riverine heritage
- Leverage off the opportunity for tourists to get off the MI
- Upgrade of Ulmarra Wharf facilities to encourage more water based visitors • and tourism
- Attract day trippers from other Clarence Valley towns

# Threats

clarence

- Fruit bat colony at Bailey Park
- Lack of an overarching plan means funding for 'shovel ready' projects is missed •
- Ad hoc design (no planning or plan)
- Decline in population age
- Apathy, doing nothing •
- Lack of promotion
- Fragmentation of community
- Highway bypass may decrease visitation if no action is taken

## **Community Actions**

The community developed a list of actions that reflect their wishes for Ulmarra's future. Several of these actions contribute to this Precinct Plan:

# **Business Development:**

# **Promotion and Marketing:**

- Ongoing promotion of Ulmarra's heritage
- Renew tourism brown heritage signage
- Promote Ulmarra as part of a Clarence Valley Art Trail
- Promote scenic trail along the Clarence River

## **Events:**

- •

## Infrastructure:

- moorings
- Reopen pool
- ٠ **River Street**
- Investigate creating a parking area near current RFS site
- Improve toilet facilities

- - •
  - •
  - •
  - Plant more shade trees in the main street
  - Plant herbs, edible gardens •
  - •
  - •
  - Basketball courts
  - Aboriginal heritage

  - Cycleway to Grafton

Investigate alfresco and outdoor dining options

- Investigate visitor service provision in the village

• Organise regular street/craft markets or big markets at the Showground • Investigate ways that fruit bats could become a tourism feature Organise community led events eg an Australia Day function, kids fun days, music, BBQs, games, busker festival, opera/jazz on the river, fishing competition

Improve marina, wharf, boat ramp, yacht facilities, marina space, pontoons and

• Priorities footpaths, kerbs and guttering improvements Investigate requirements and need for roundabout at corner of Coldstream and

- Investigate having blue road signage on the highway highlighting village amenities
- Upgrade showground facilities and encourage overnight stays
- Maintain road verges to make river visible
  - Investigate angle parking one side of Coldstream Street
  - Encourage RV travellers, ensure adequate parking for RVs
  - Provide canoe access beside boat ramp
  - Create footpath from village to the oval
  - Main street beautification, beautify village
  - Swings, slides, skate board/scooter area in Bailey Park

• Improve interpretive signage, including birdwatching, history, architecture,

• River cat ferry from Grafton to Yamba via Ulmarra



Study Area boundary



River Interface

# **River** interface



Public jetty and pontoon in Memorial Park is well used and over capacity in peak season.



Much of the river edge is very steep and inaccessible.



Bailey Park is a popular tourist stop over with its public toilet and picnic amenities. River views are obscured by trees in places and access to the river is difficult.

# Village heart



Large shade trees at the end of Coldstream Street, with glimpses of the river next to the Ulmarra Hotel.



Coldstream Street is a wide street retaining its heritage character.



Coldstream Street has traditional village shops with a focus on local content.

# Showground & connections







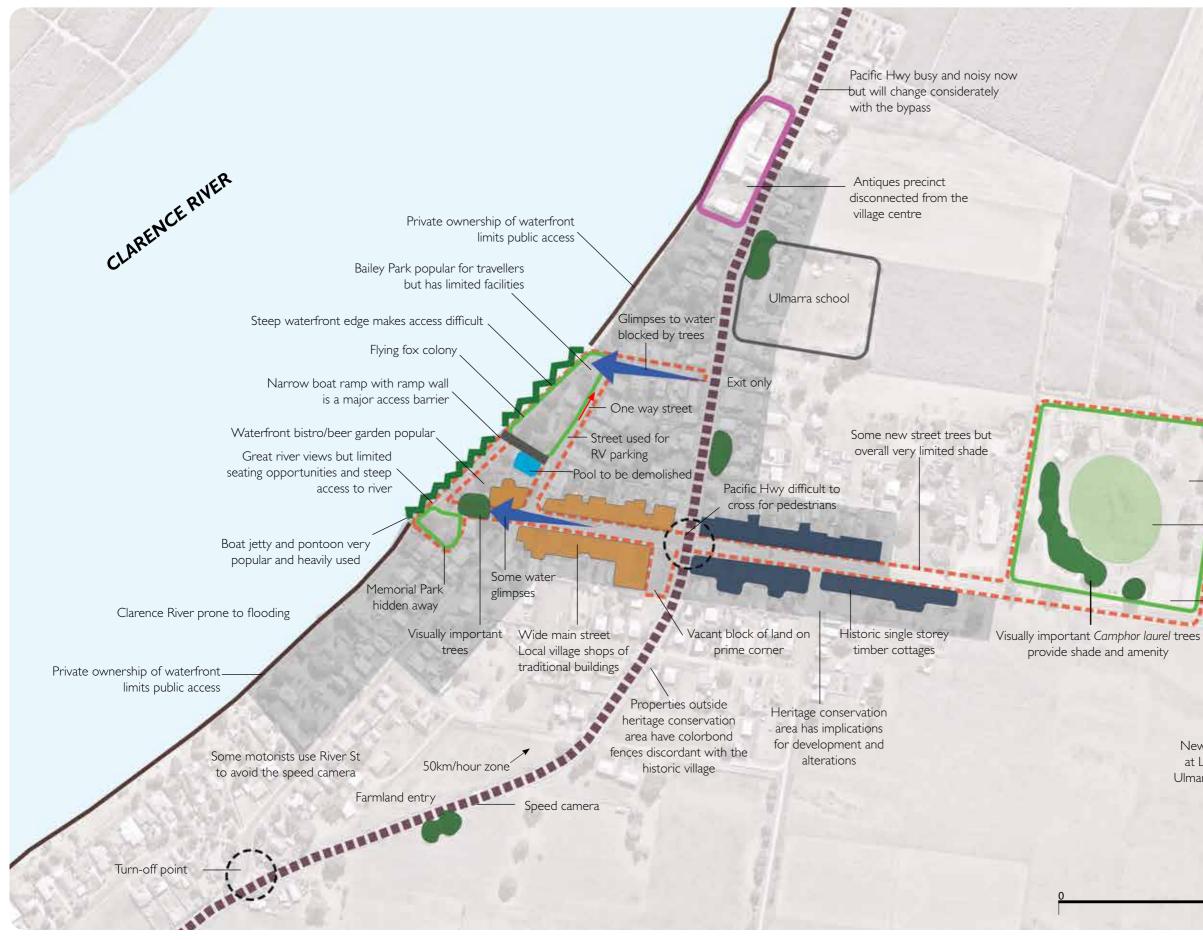
shade.

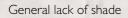
Ulmarra Showground has heritage appeal and is used for cricket and events.

Pacific Highway/Coldstream Street intersection is difficult for pedestrians to cross. There is a lack of entry to the village with the vacant council-owned corner block.

There are some new street trees on Coldstream Street, however overall very little

# Photographic Appreciation





Showground oval and cricket pitch

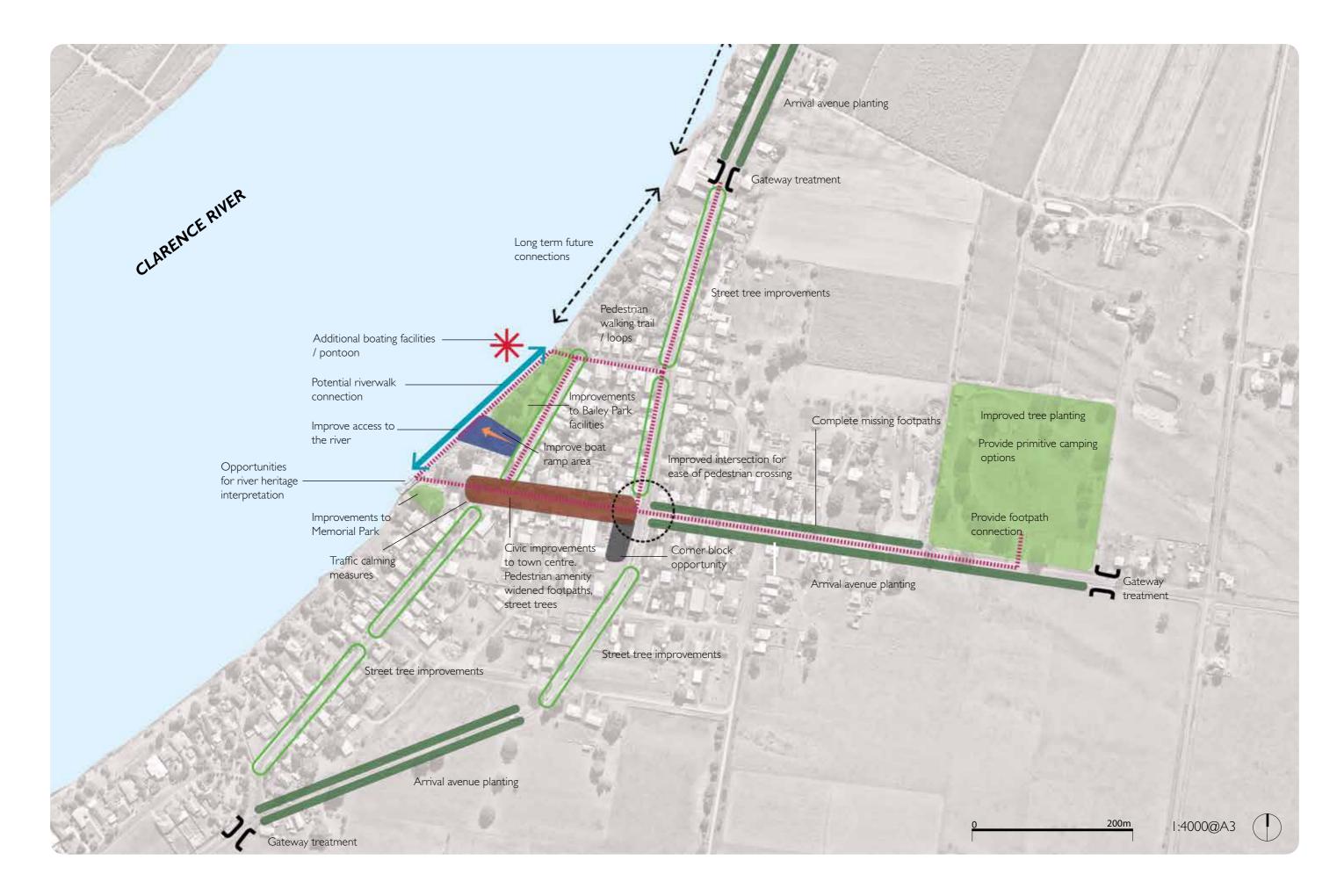
Tennis courts with new centre court

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New Clarence Correctional Centre at Lavadia may increase visitors to Ulmarra both during construction and once complete

Site Analysis/Issues

200m





# Create a sense of arrival and orientation

Highlight and activate the river

Encourage pedestrian exploration through and around the village

# Enhance period character and intimate scale of the village



- Improve first impressions as you approach Ulmarra by road or by river
- Create a strong sense of arrival through gateway signage, artwork, tree planting and showcase the towns distinctive heritage buildings
- Provide a legible sense of arrival, orientation and directions.
- Provide a streetscape for human scale that is comfortable, accessible, with active public spaces that encourage pedestrian activity for tourists and locals



- Provide an active river edge
- Improve access to the waters edge
- Provide a series of recreational spaces that address the river
- Harness the Clarence River for broader regional connections

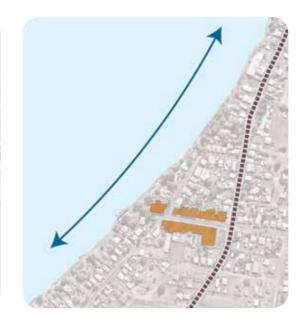
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- Provide launching and mooring facilities for a range of boat users
- Connect people with the township through walks that showcase the site's natural and cultural systems
- Provide a linked path network from the river to the town centre and the showground
- Create moments for people to interact with their environment, enhancing a sense of place
- Opportunities for self guided
  interpretation



- Respect the character and charm of the site's cultural heritage, creating a village heart with a strong identity.
- Protect, retain and interpret Indigenous and European cultural heritage elements within Ulmarra
- Respond to the existing scale and character of the main street buildings
- Tell the story of the sites history through art works that encourage appreciation the site's heritage
- Use the main street to enrich the experience of locals and visitors

# Promote Ulmarra as a 'port of call' river and road of the Clarence



- Build a sense of community activities, events, programmed space as well as flexible open space
- Use recreational spaces and commercial facilities to activate spaces and destinations
- Establish Ulmarra as an essential port of call for visitors to the region
- Leverage the riverfront location and heritage charm

# **Design Principles**



# Consultation

# **INITIAL COMMUNITY AND STAKEHOLDER CONSULTATION**

Consultation on the draft concept plans included:

- Community drop-in session at the Ulmarra Hotel on 25 March 2019 attended by approximately 50 people
- Clarence Valley Council workshop at Council Chambers in Grafton on 26 March 2019 attended by 7 staff
- Telephone interviews with key stakeholders

Feedback was received from a variety of interest groups:

- Residents and the community
- Business owners
- Council staff from open space, planning, heritage, economic development, engineering, community & cultural services
- Crown Lands
- Roads & Maritime Services
- Destination North Coast
- The Woolitji Co-operative
- Awaiting feedback from Transport for NSW, and Department of Primary Industries















Community and Stakeholder Consultation

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## **OVERALL**

- Strong support for the revitalisation of Ulmarra's village and riverfront - "all good ideas", "great suggested developments", "the plan is very positive"
- Effective in generating increased visitation to Ulmarra
- Good options for new events and events that were once • popular in Ulmarra - music festivals, busking festivals, street markets, carnivals, ANZAC day, river festivals, Grafton Cup

## **RIVERWALK**

- Strong support from the community for a pedestrian walk along the river
- Would be well used by visitors and locals
- Improved foreshore and river access has great appeal •
- Alternative to a boardwalk continue river bank rock armouring to help stabilisation, though concerns over cost and amount of rock needed at this deep point in the river
- The publican likes the boardwalk, though mentioned concerns about a public pathway in front of the private beer garden
- Anything river side of the levee needs to withstand floods, need to consider restoration works to return infrastructure to a usable condition after a flood

## **ON THE RIVER**

- Good to see the focus on the river
- Additional jetties would encourage more boats and carnivals
- Additional moorings requested, though concerns for wind at this point on the river
- Improved boat landing amenities and links to Grafton, Maclean and Yamba is a great idea
- Ulmarra should be part of the canoe & kayak trail
- Concern that commercial boats can't moor, only private boats
- The existing boat ramp is too steep
- Swimming in the river issues with access, water quality, health & safety
- Incorporate heritage interpretation down by the river to indicate Ulmarra's shipping history - "people go down to the river and have no idea how important it was as a major port"

## **MEMORIAL PARK**

- The road slopes upwards blocking views of the water from the street
- Request for open levee gates like Maclean to improve views to the river
- Request for a floating stage to support entertainment

## BAILEY PARK

- Amenities block currently one of the busiest on the Pacific Hwy
- Preference to move amenities to other side of boat ramp, though one resident raised concerns for children's safety crossing the boat ramp road
- Request to include showers for yaughties
- Request for screen plants for River St residents privacy
- Turn off picnic shelter lights late at night
- Agree with suggestion to relocate BBQs out from the picnic shelters
- Clear the palm trees of ivy
- Install basic fitness equipment for travellers to use to stretch after a long drive
- Suggestion to lift the base of Bailey Park for 'island' parking in times of flood
- Keep some open space in Bailey Park for events

- VEHICLE MOVEMENT
- It's difficult for cars & RVs to turn around in River St at **Bailey Park**
- Need to be able to turn left and right onto Pacific Hwy from River St
- Potential to make River St one way north of the Ulmarra Hotel (will require Local Traffic Committee approval)
- Some RVs and caravans miss the town or find it difficult to turn around and come back

## TREES

- Wide support for street trees
- Preference for plants of local provenance
- Concerns from RMS about trees in the clear zone due to road width and crash history in Ulmarra, and tree roots damaging pavements





## TRAFFIC CALMING

- Some people speed along River St to avoid the speed camera on the Pacific Hwy – dangerous at the Coldstream Street intersection
- Strong support for different road treatment/paving at the River St/Coldstream Street intersection
- Suggestion from several community members to extend the paved trafficable threshold to the southern side of the intersection, or across the entire intersection

## SERVICES

- Concern from some business owners over lack of sewerage
- Flooding a major issue and inhibits development
- Suggestion to underground the powerlines/poles

## PEDESTRIANS/CYCLISTS

- Like the idea of pedestrian circuits
- Footpaths are currently in bad condition or incomplete and not accessible, especially in front of the Woolitji Cooperative
- Currently very difficult to cross Pacific Hwy/Coldstream St intersection
- Proposed pedestrian crossing does not meet RMS requirements
- Concerns from RMS about pedestrian refuge due to road width
- Concerns from RMS about kerb extensions further consideration required as the design progresses
- Option for Ulmarra to be part of a bicycle touring route

## **IDENTITY & CHARACTER**

Need to signpost the town

- The plan is sensitive to the character of the destination • Return street names to their original names eg Small St Use Ulmarra's strong heritage, arts & culture themes to position & differentiate the town
- Potential for Butter Factory with cheese making/gourmet type business drawing on history of dairy industry
- Interpretive signage celebrating Aboriginal, built and riverine heritage
- Interpretation of the original civic precinct opposite Bailey Park is essential
- Heritage photo display in Bailey Park is popular, but needs upgrading with something more durable (eg photos etched on metal)

## **VILLAGE HEART**

- Both street tree options were very well received street is wide and would benefit from some more enclosure/ shade and amenity
- Majority of people preferred trees along the footpath rather than down the central median
- Trees on either side of street have benefits of shade & preserving the central view corridor down to the river Centre median planting may affect the watermain & could be expensive to resolve
- Avenue plantings supported you can debate plantings in historic streetscapes from a purist point of view but powerlines did not exist originally either.
- Use unified planting scheme to connect both sides of Coldstream Street
- Consider exact placement of trees in relation to buildings - do not wish to block views of more important examples Widened footpaths popular with community - need to
- factor in awnings and number of posts Only one business owner liked the idea of an extra wide footpath blister outside his shop
- Parking is at a premium don't want to loose any parking spaces
- Don't want the streetscape design to be too fussy and cluttered – maintain simple scale and openness
- During heavy rainfall drainage can be an issue There's currently 100% occupancy in main street, but could look at options for pop up shops eg sourdough
- bakery food van Observation that businesses have different step
- thresholds from the pavement, difficult to change this Corner block potential for an anchor building with discreet parking out of view.
- Council's development brief highlights importance of the corner block's high visibility and town entry qualities

## SHOWGROUND

- The showground is a great asset, proposed connection is good
- Could host antique, art or similar markets to differentiate from the generic offering of markets on the North Coast Having camping and RVs at the showground is essential to improve connection to the village centre

# <image>

River Interface

# **BAILEY PARK**

- Upgrade park and playground in accordance with approved masterplan
- Provide additional picnic shelters
- Move existing BBQ to new shared satellite location.
- Improve pedestrian access to waterfront and boatramp

# **RIVERFRONT ACCESS**

Investigate opportunities for staged development of pedestrian path in consultation with RMS, Crown Lands and NSW Fisheries

# WATERFRONT PATH

Accessible path to waterfront

Waterfront stairs

Future pontoon

# RIVER STREET

Potential to make River St one way north of the Ulmarra Hotel (will require Local Traffic Committee approval)

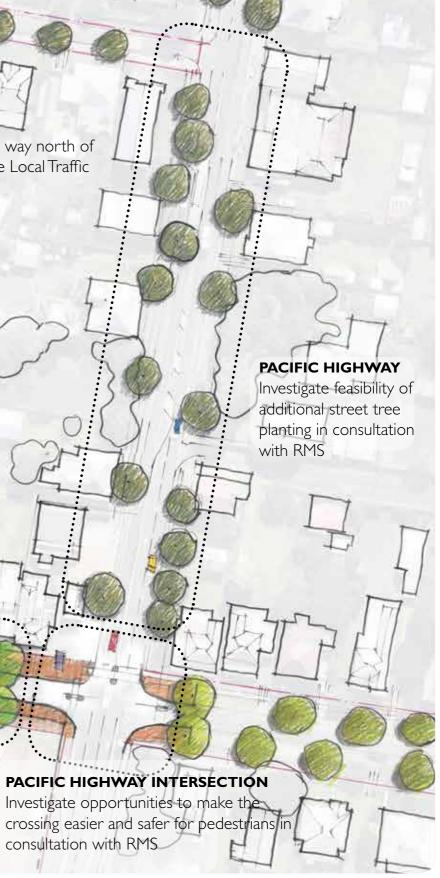
MEMORIAL PARK Additional seating to take advantage of views; Sculptural lawn terraces TRAFFIC CALMING Different road treatment/

paving at the River St/ Coldstream Street intersection

# VILLAGE HEART

Widen footpaths for improved pedestrian amenity; Provide trees for amenity and shade; Close street for events and festivals

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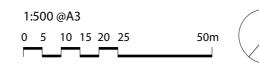


# Draft Concept Master Plan



River Interface





River Interface • Memorial Park • Sketch Concept



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River Interface • Bailey Park • Sketch Concept

# Waterfront walkway ideas





View location

# Boat ramp area ideas









River front boardwalk opportunity to provide loop walk and access to the river. Note: Further Authority consultation required.



Open up embankment and provide terraced look out to the river with look out deck. Note - levee protection is maintained



View location



Typical Section

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This option has been informed by the Ulmarra Riverbank Management Plan 2000. It incorporates a pedestrian path and associated improvements constructed on top of the river bank rock armouring







Typical section

# **Riverwalk options**





Events space on the river

Riverfront boardwalk



Additional jetty



Upgraded facilities at Bailey Park

Improved vistas to the river



Improved access to the water's edge

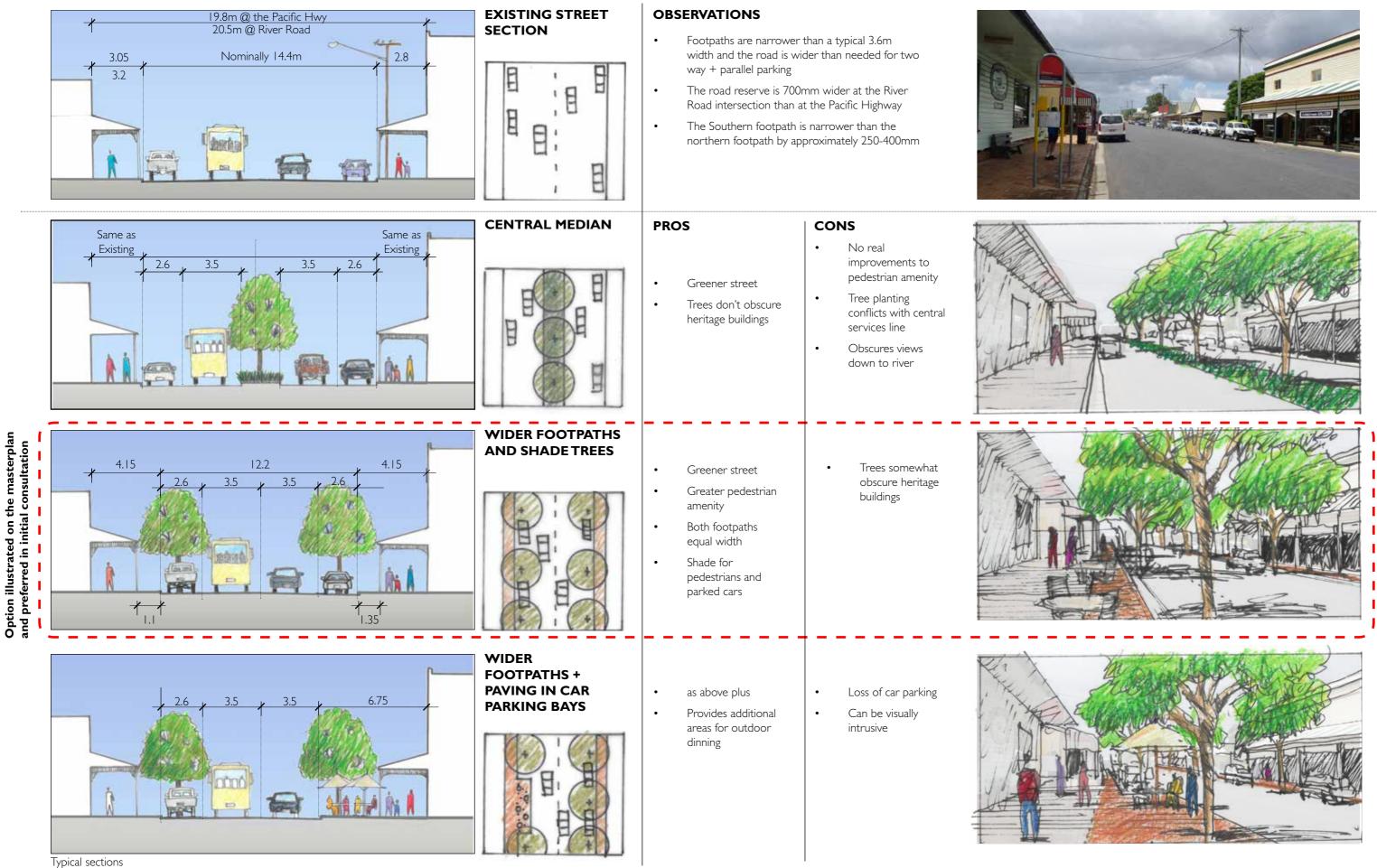




# River Interface Precedent Images



Village Heart



note dimensions are indicative

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degree parking at end of street

30m

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Street trees for shade and visual amenity



Footpath widening to improve pedestrian amenity and enable outdoor dining



Street markets



Traffic calming - additional footpath widths for pedestrian amenity and outdoor dining



Street closure for community events



Community events / River festival





# Showground and Connections



L Potential gateway signage

100m

I:4000@A3



Gateway tree planting - new tree canopy to signal town entry



Showground events and festivals



RV primitive camping



Gateway signage



Broader regional connections



Primitive camping - additional shade trees



Materials & Finishes



Timber decking



Grass terraces in Memorial Park



New amenities building in Bailey Park Boat ramp area



Cobbled vehicular threshold on River Street Picnic shelters for Bailey Park



Traditional concrete paving in Coldstream Street

Sandstone retaining walls along boat ramp





Park furniture

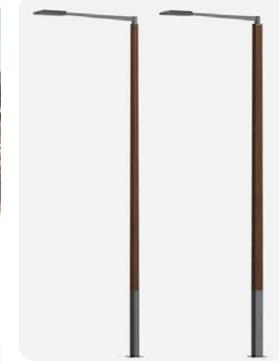


Park furniture



Bins in town centre

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Simple street lights that don't compete with the heritage buildings



Street lights

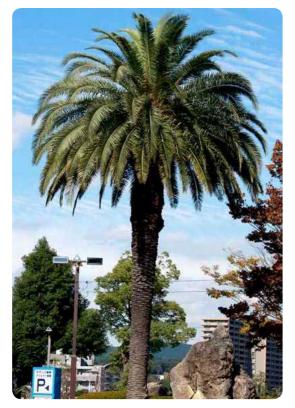


Materials & Finishes



Planting Selection

# Feature trees



Phoenix canariensis (Canary Island date palm) at intervals along the riverfront to complement existing palms in Memorial Park, and signpost the town from the water.



A group of Washingtonia robusta (Mexican fan palms) to accompany existing palms that can be seen from River St and the Pacific Hwy.



Libidibia ferrea (leopard tree) as a semi-deciduous street tree in the village centre.



Ulmus parvifolia (Chinese elm) as an alternative street tree in the village centre, offering dappled light and shade



Koelreuteria paniculata (golden rain tree) as a street tree along Coldstream Street in the village heart. Offers shade in summer, and an avenue of seasonal colour.

# Native trees



Native Corimbia torelliana (cadaghi) as a street tree or in the Showground



Glochidion ferdinandi (cheese tree) as a native street tree offering shade and amenity



Avenue of native Buckinghamia celsissima (ivory curl) to supplement new street tree planting on Coldstream Street near the showground.



Flindersia australis (Australian Teak) as native street tree for avenue planting



Toona ciliata (red cedar) in the Showground where there is enough space to accommodate large trees. Cedar harvesting and trade was a thriving industry along the Clarence River in the early-mid 19th century.



Hibiscus tiliaceus (cottonwood hibiscus) as a small native street tree suitable under powerlines

Where possible native plants will be used (preferably endemic where practical) to contribute to the overall character and environmental sustainability of Ulmarra.

# Shrubs & grasses





Dianella caerulea (flax lily)



Crinum pedunculatum (swamp lily)



Carex gaudichaudiana

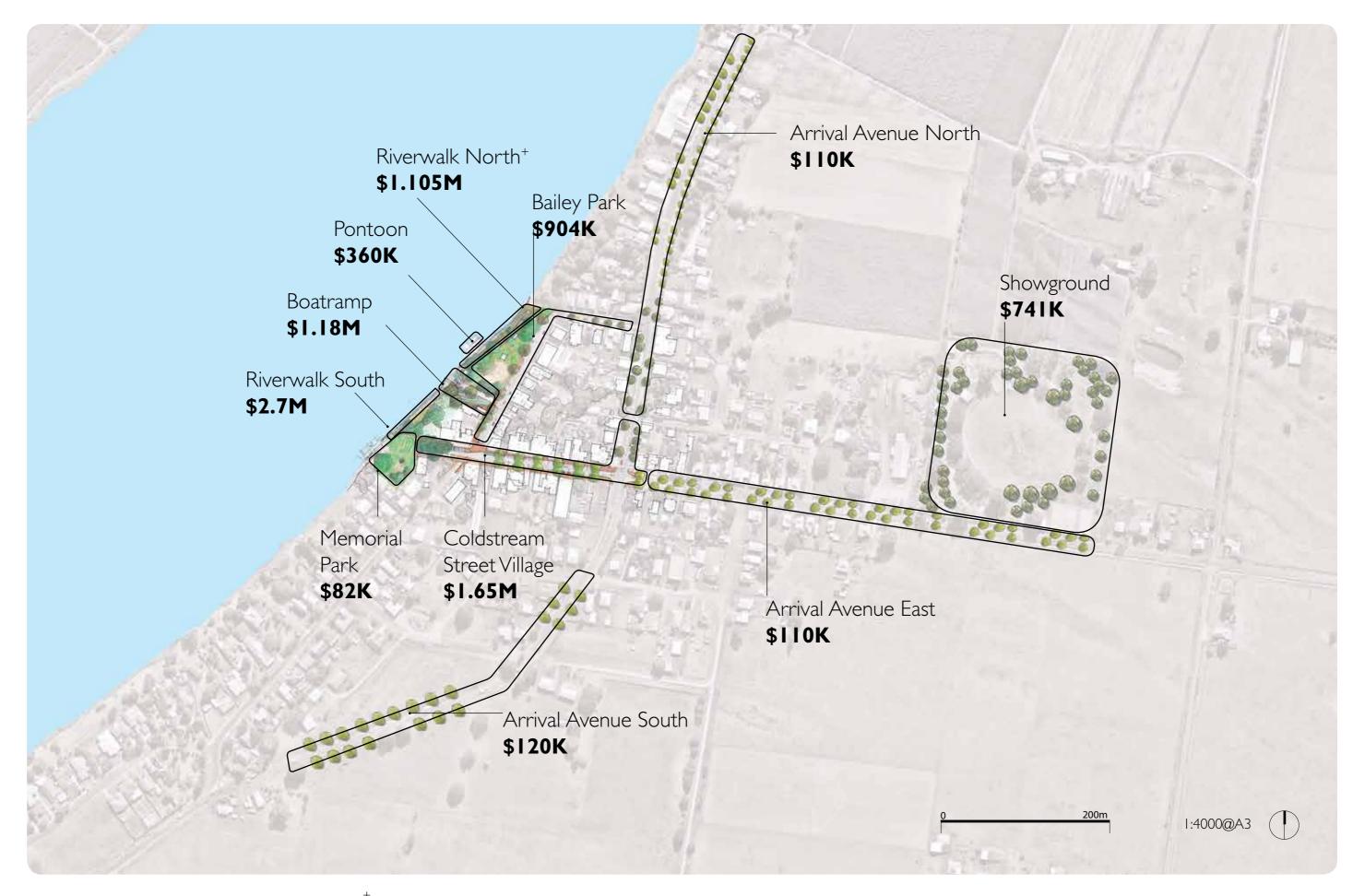


Gahnia clarkei

# **Planting Selection**



Costing & Staging



<sup>+</sup>Riverwalk North indicative costs include a pedestrian path and associated improvements constructed over and in addition to the riverbank stabilisation works by others.

# Indicative Costing

