

Policy

Councillor Expenses and Facilities

Responsible Manager (Title)	General Manager			
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Document(s) this policy Supersedes	Councillor Expenses and Facilities Policy V16.0 Councillor attendance at conferences V5.0 – 20/11/2018 – 14.132/15			
Community Plan Linkage	5.4 Leadership - An effective and efficient organisation that operates in a financially responsible and sustainable manner			

Purpose

This policy enables the reasonable and appropriate reimbursement of expenses and provision of facilities to Councillors to help them undertake their civic duties.

It ensures accountability and transparency and seeks to align Councillor expenses and facilities with community expectations.

The policy has been prepared in accordance with the *Local Government Act 1993* and *Local Government (General) Regulation 2021* and complies with the Office of Local Government's *Guidelines for the payment of expenses and provision of facilities to Mayors and councillors in NSW.*

This policy applies to all Clarence Valley Council Councillors.

This policy sets out the maximum resources Council will provide for specific expenses and facilities. Expenses not explicitly addressed in this policy will not be paid or reimbursed. The main expenses and facilities are summarised in the table below. All monetary amounts are exclusive of GST.

Expense or facility*	Maximum amount	Frequency
General travel expenses on Council business [6.1]	In accordance with Local Government (State) Award kilometre rate; overall limit set by Council's adopted budget.	Per year
Interstate, overseas and long-distance intrastate travel expenses [6.2]	To be approved by Council	Not relevant
Accommodation and meals [6.4]	As per the ATO Guidelines currently TD2019/11 Table 3	Per meal/night
Professional development [6.6]	\$30,000 (total for all Councillors)	Per year



Conferences and seminars [6.7]	To be approved by Council within Professional Development budget	Per year	
ICT (Information and Communications Technology) expenses [6.9]	One device per Councillor; re-provisioned and maintained by Council's ICT as appropriate.	Per elected period	
Carer expenses [6.10]	\$25 per hour to a maximum of \$3,000 per Councillor per year	Per year	
Home office expenses [6.11]	Actual expenditure up to \$300 per Councillor per year	Per year	
Council vehicle and fuel card [10.1; see also 10.2 and 10.3 for logbook and requirements for private use]]	Provided to the Mayor	Not relevant	
Reserved parking space at Council offices [11]	Provided to the Mayor	Not relevant	
Furnished office [11]	Provided to the Mayor	Not relevant	
* Notes (e.g., [6.1]) refer to sections in this policy (below)			

Additional costs incurred by a Councillor in excess of these limits are considered a personal expense that is the responsibility of the Councillor.

Councillors must provide claims for reimbursement within three months of an expense being incurred. Claims made after this time cannot be approved.

Detailed reports on the provision of expenses and facilities to Councillors will be publicly tabled at a Council meeting every six months and published in full on Council's website. These reports will include expenditure summarised by individual Councillor and as a total for all Councillors.

Definitions

The following definitions apply throughout this policy:

Term	Definition
Accompanying person	Means a spouse, partner or de facto or other person who has a close personal relationship with or provides carer support to a Councillor
Appropriate refreshments	Means food and beverages, excluding alcohol, provided by Council to support Councillors undertaking official business
Act	Means the Local Government Act 1993 (NSW)
Annual Conference	Means Local Government NSW Annual Conference
Clause	Unless stated otherwise, a reference to a clause is a reference to a clause of this policy



Code of Conduct	Means Clarence Valley Council's Code of Conduct
Councillor	Means a person elected or appointed to civic office as a member of the governing body of Council who is not suspended, including the Mayor
General Manager	Means the General Manager of Council and includes their delegate or authorised representative
ICT	Means Information Communications and Technology
Incidental personal use	Means use that is infrequent and brief and use that does not breach this policy or the Code of Conduct
Long-distance intrastate travel	Means travel to other parts of NSW of more than four hours duration by private vehicle
Maximum limit	Means the maximum limit for an expense or facility provided in the text
Official business	Means functions that the Mayor or Councillors are required or invited to attend to fulfil their legislated role and responsibilities for Council or result in a direct benefit for Council and/or for the local government area, and includes: • meetings of Council and committees of the whole • meetings of committees facilitated by Council • civic receptions hosted or sponsored by Council • meetings, functions, workshops and other events to which attendance by a Councillor has been requested or approved by Council
Professional development	Means a seminar, conference, training course or other development opportunity relevant to the role of a Councillor or the Mayor
Regulation	Means the Local Government (General) Regulation 2005 (NSW)
Year	Means the financial year, that is the 12-month period commencing on 1 July each year

Part A – Introduction

1. Introduction

- 1.1. The provision of expenses and facilities enables councillors to fulfil their civic duties as the elected representatives of Clarence Valley Council.
- 1.2. The community is entitled to know the extent of expenses paid to councillors, as well as the facilities provided.



- 1.3. The purpose of this policy is to clearly state the facilities and support that are available to councillors to assist them in fulfilling their civic duties.
- 1.4. Council staff are empowered to question or refuse a request for payment from a councillor when it does not accord with this policy.
- 1.5. Expenses and facilities provided by this policy are in addition to fees paid to councillors. The minimum and maximum fees a council may pay each councillor are set by the Local Government Remuneration Tribunal as per Section 241 of the Act and reviewed annually. Council must adopt its annual fees within this set range.

2. Policy objectives

- 2.1. The objectives of this policy are to:
 - enable the reasonable and appropriate reimbursement of expenses incurred by Councillors while undertaking their civic duties
 - enable facilities of a reasonable and appropriate standard to be provided to Councillors to support them in undertaking their civic duties
 - ensure accountability and transparency in reimbursement of expenses and provision of facilities to Councillors
 - ensure facilities and expenses provided to Councillors meet community expectations
 - support a diversity of representation
 - fulfil Council's statutory responsibilities.

3. Principles

- 3.1 Council commits to the following principles:
 - **Proper conduct:** Councillors and staff acting lawfully and honestly, exercising care and diligence in carrying out their functions
 - **Reasonable expenses:** Providing for Councillors to be reimbursed for expenses reasonably incurred as part of their role as Councillor
 - Participation and access: Enabling people from diverse backgrounds, underrepresented groups, those in carer roles and those with special needs to serve as a Councillor
 - Equity: There must be equitable access to expenses and facilities for all Councillors
 - Appropriate use of resources: Providing clear direction on the appropriate use of Council resources in accordance with legal requirements and community expectations
 - Accountability and transparency: Clearly stating and reporting on the expenses and facilities provided to Councillors.

4. Private or political benefit

- 4.1. Councillors must not obtain private or political benefit from any expense or facility provided under this policy.
- 4.2. Private use of Council equipment and facilities by Councillors may occur from time to time. For example, telephoning home to advise that a Council meeting will run later than expected.
- 4.3. Such incidental private use does not require a compensatory payment back to Council.
- 4.4. Councillors should avoid obtaining any greater private benefit from Council than an incidental benefit.



- Where there are unavoidable circumstances and more substantial private use of Council facilities does occur, Councillors must reimburse Council.
- 4.5. Campaigns for re-election are considered to be a private interest. The following are examples of what is considered to be a private interest during a re-election campaign:
 - production of election material
 - use of Council resources for campaigning
 - use of official Council letterhead, publications, websites or services for political benefit
 - fundraising activities of political parties or individuals, including political fundraising events.

Part B – Expenses

5. **General expenses**

- 5.1. All expenses provided under this policy will be for a purpose specific to the functions of holding civic office. Allowances for general expenses are not permitted under this policy.
- 5.2. Expenses not explicitly addressed in this policy will not be paid or reimbursed.
- 5.3. Any claim from a Councillor outside the terms within this Policy will be subject to an exceptional circumstances assessment by the Public Officer and General Manager.
- 5.4. Councillors who are not in attendance for at least 90% of professional development activities will be requested to show cause why they should not reimburse Council for the cost of the event.

6. Specific expenses

6.1 General travel arrangements and expenses

- 6.1.1 All travel by Councillors should be undertaken using the most direct route and the most practicable and economical mode of transport.
- 6.1.2 Each Councillor will be reimbursed for travel expenses incurred while undertaking official business or professional development or attending approved conferences and seminars within NSW. This includes reimbursement:
 - · for public transport fares
 - · for the use of a private vehicle or hire car
 - for parking costs for Council and other meetings
 - for tolls
 - for documented ride-share programs, such as Uber.
 - by Cab charge or equivalent.
- 6.1.3 Allowances for the use of a private vehicle will be reimbursed at the rate contained in the *Local Government (State) Award*.
- 6.1.4 Councillors seeking to be reimbursed for use of a private vehicle must keep a record of the date, distance and purpose of travel being claimed. Details of the travel must be provided with the claim.

6.2 Interstate, overseas and long distance intrastate travel expenses



- 6.2.1 This section includes reference to long distance intrastate travel. At Clarence Valley Council long distance intrastate travel is travel that is estimated to take more than four hours from the Councillor's residence.
- 6.2.2 In accordance with Section 4, Council will scrutinise the value and need for Councillors to undertake overseas travel. Councillors should avoid interstate, overseas and long distance intrastate trips unless direct and tangible benefits can be established for Council and the local community. This includes travel to sister and friendship cities.
- 6.2.3 Council will set aside an annual budget to facilitate total interstate, overseas and long distance intrastate travel expenses for all Councillors.
- 6.2.4 Councillors seeking approval for any interstate and long distance intrastate travel must submit a request to, and obtain the approval of a full Council Meeting to travel. Where approval at a full council meeting is not possible or appropriate then approval should be given jointly by the Mayor and the General Manager. If the mayor requires approval it should be given jointly by the Deputy Mayor or another councillor and the General Manager.
- 6.2.5 The request should include:
 - objectives to be achieved in travel, including an explanation of how the travel aligns with current Council priorities and business, the community benefits which will accrue as a result and its relevance to the exercise of the Councillor's civic duties.
 - who is to take part in the travel
 - duration and itinerary of travel
 - a detailed budget including a statement of any amounts expected to be reimbursed by the participant/s.
- 6.2.6 Travel requirements by Councillors who have been appointed to external bodies/committees via a Council Resolution are deemed to have been approved where travel is in relation to that external body/committee.
- 6.2.7 When travel is using airline travel the following applies to class of travel:
 - Less than three hours economy
 - More than three hours premium economy where it is available; otherwise economy
- 6.2.8 Bookings for approved air travel are to be made by Council staff on behalf of the Councillor.
- 6.2.9 For travel that is reimbursed as Council business, frequent flyer points will not accrue to Councillors. This is considered a private benefit.

6.3 Travel expenses not paid by Council

6.3.1 Council will not pay any traffic or parking fines or administrative charges for toll road accounts.

6.4 Accommodation and meals

- 6.4.1 In circumstances where it would introduce undue risk for a Councillor to travel to or from official business in the late evening or early morning, reimbursement of costs for accommodation and meals on the night before or after the meeting may be approved by the General Manager. This includes where a meeting finishes later than 9.00pm or starts earlier than 7.00am and the Councillor lives more than 50 kilometres from the meeting location.
- 6.4.2 Council will reimburse costs for accommodation and meals (when meals are not provided) while Councillors are undertaking prior approved travel or professional development.



6.4.3 The daily limits for accommodation and meal expenses will be in line with the maximum reasonable travel and meal expense amounts determined by the Australian Taxation Office (ATO) currently TD2019/11 Table 3.

Expense	Amount
Accommodation (Sydney)	\$265
Accommodation (Country)	\$195 (or Table 4 if higher)
Breakfast	\$36.10
Lunch	\$51.15
Dinner	\$71.55

- 6.4.4 The daily limits for accommodation and meal expenses outside Australia are to be determined in advance by the General Manager, being mindful of Clause 6.17.
- 6.4.5 Councillors will not be reimbursed for the purchase of alcoholic beverages.

6.5 Refreshments for Council related meetings

- 6.5.1 Appropriate refreshments may be available for Council meetings, Council Committee meetings, Councillor briefings, approved meetings and engagements, and official Council functions as approved by the General Manager.
- 6.5.2 As an indicative guide for the standard of refreshments to be provided at Council related meetings, the General Manager must be mindful of Part B Monetary Rates of the NSW Crown Employees (Public Service Conditions of Employment) Reviewed Award 2009, as adjusted annually.

6.6 Professional development

- 6.6.1 Council will set aside an annual budget to facilitate professional development of Councillors through programs, training, education courses and membership of professional bodies.
- 6.6.2 In the first year of a new Council term, Council will provide a comprehensive induction program for all Councillors which considers any guidelines issued by the Office of Local Government (OLG). The cost of the induction program will be in addition to the ongoing professional development funding.
- 6.6.3 Annual membership of professional bodies will only be covered where the membership is relevant to the exercise of the Councillor's civic duties, the Councillor actively participates in the body and the cost of membership is likely to be fully offset by savings from attending events as a member.
- 6.6.4 Approval for professional development activities is subject to a prior written request to Council outlining the:
 - · details of the proposed professional development
 - · relevance to Council priorities and business, and
 - relevance to the exercise of the Councillor's civic duties.
- 6.6.5 In assessing a Councillor request for a professional development activity, the Council must consider the factors set out in Clause 6.24, as well as the cost of the professional development in relation to the Councillor's remaining budget.

6.7 Conferences and seminars



- 6.7.1 Council is committed to ensuring its Councillors are up to date with contemporary issues facing council and the community, and local government in NSW.
- 6.7.2 Council will set aside an annual approved budget to facilitate Councillor registration fees for attendance at conferences and seminars, excluding the Local Government NSW Annual Conference. This allocation is for all Councillors. The General Manager will ensure that access to expenses relating to conferences and seminars is distributed equitably.
- 6.7.3 Approval to attend a conference or seminar is subject to a request to Council. In assessing a Councillor request, the Council must consider factors including:
 - relevance of the topics and presenters to current Council priorities and business and the exercise of the Councillor's civic duties
 - cost of the conference or seminar in relation to the total remaining budget.
- 6.7.4 Council will meet the reasonable cost of registration fees, transportation and accommodation associated with attendance at conferences approved by Council. Council will also meet the reasonable cost of meals when they are not included in the conference fees. Reimbursement for accommodation and meals not included in the conference fees will be subject to Clauses 6.16 6.17.
- 6.7.5 Councillors attending conferences approved by Council must may report to Council on the proceedings of the conference within two months of attendance. Where more than one Councillor attends one conference, the attending Councillors will provide a combined report to Council within two months of attendance.

6.8 Local Government NSW Annual Conference

- 6.8.1 Councillors will also be permitted to attend the Local Government NSW Annual Conference. Council will organise the booking and registration and meet the costs of this conference including additional accommodation before or after the conference where necessary because of travel requirements subject to the provisions in 'Accommodation and meals' (6.15 6.19)
- 6.8.2 For the Local Government NSW Annual Conference only, Council will meet the costs of the official conference dinner for an accompanying person of a Councillor.

6.9 Information and Communications Technology (ICT) Expenses

- 6.9.1 Where a Councillor uses devices provided by Council the limit is set at the level of the telecommunications plan provided by Council.
- 6.9.8 Council may from time to time provide Councillors with upgraded equipment or new facilities where doing so will result in efficiencies and aligns to Council's general ICT program.

6.10 Special requirement and carer expenses

- 6.10.1 Council encourages wide participation and interest in civic office. It will seek to ensure Council premises and associated facilities are accessible, including provision for sight or hearing impaired Councillors and those with other disabilities.
- 6.10.2 Transportation provisions as outlined in this policy, such as access to Cab charges, will also assist Councillors who may be unable or unwilling to drive a vehicle.
- 6.10.3 In addition to the provisions above, the General Manager may authorise the provision of reasonable additional facilities and expenses in order to allow a Councillor with a disability to perform their civic duties.
- 6.10.4 Councillors who are the principal carer of a child or other elderly, disabled and/or sick immediate family member will be entitled to re-imbursement of carer's expenses at a rate of \$25 per hour up to



- a maximum of \$3,000 per annum for attendance at official business, plus reasonable travel from the principal place of residence.
- 6.10.5 Carer expenses may be claimed only where the carer is not a relative. Note: carer expenses for child care are up to and including the age of 16 years. For children over 16 years refer clause 6.44.
- 6.10.6 In the event of caring for an adult person, Councillors will need to provide suitable evidence to the General Manager that reimbursement is applicable. This may take the form of advice from a medical practitioner.

6.11 Home office expenses

6.11.1 Each Councillor may be reimbursed for actual expenditure associated with the maintenance of a home office, such as minor items of consumable printer ink cartridges and stationery to a limit of \$300 per year.

7. Insurances

- 7.1. In accordance with Section 382 of the Local Government Act, Council is insured against public liability and professional indemnity claims. Councillors are insured under this Policy.
- 7.2. Insurance protection is only provided if a claim arises out of or in connection with the Councillor's performance of his or her civic duties, or exercise of his or her functions as a Councillor. Insurance cover is subject to terms, conditions, limits and exclusions set out in the policy wording.
- 7.3. Council shall pay the insurance policy excess in respect of any claim accepted by Council's insurers, whether defended or not.
- 7.4. Travel insurance is provided for Councillors traveling on approved Council business. This can include some incidental private travel.

8. Legal assistance

- 8.1 Council may, if requested, indemnify or reimburse the reasonable legal expenses of:
 - a Councillor defending an action arising from the performance in good faith of a function under the Local Government Act provided that the outcome of the legal proceedings is favourable to the councillor
 - a Councillor defending an action in defamation, provided the statements complained of were made in good faith in the course of exercising a function under the Act and the outcome of the legal proceedings is favourable to the councillor
 - a Councillor for proceedings before an appropriate investigative or review body, provided the subject of the proceedings arises from the performance in good faith of a function under the Act and the matter has proceeded past any initial assessment phase to a formal investigation or review and the investigative or review body makes a finding substantially favourable to the councillor.
- 8.2 In the case of a code of conduct complaint made against a Councillor, legal costs will only be made available where the matter has been referred by the general manager to a conduct reviewer and the conduct reviewer has commenced a formal investigation of the matter and makes a finding substantially favourable to the councillor.
- 8.3 Legal expenses incurred in relation to proceedings arising out of the performance by a councillor of his or her functions under the Act are distinguished from expenses incurred in relation to proceedings arising merely from something that a councillor has done during his or her term in office.



For example, expenses arising from an investigation as to whether a councillor acted corruptly would not be covered by this section.

- 8.4 Council will not meet the legal costs:
 - of legal proceedings initiated by a councillor under any circumstances
 - of a councillor seeking advice in respect of possible defamation, or in seeking a non-litigious remedy for possible defamation
 - for legal proceedings that do not involve a councillor performing their role as a councillor.
- 8.5 Reimbursement of expenses for reasonable legal expenses must have Council approval by way of a resolution at a council meeting prior to costs being incurred.

Part C – Facilities

9. General facilities for Councillors Facilities

- 9.1. Council will provide the following facilities to Councillors to assist them to effectively discharge their civic duties:
 - access to meeting space to meet with constituents if booked in advance.
 - a name badge which may be worn at official functions.
- 9.2. The provision of facilities will be of a standard deemed by the General Manager as appropriate for the purpose.
- 9.3. Council may from time to time provide additional facilities for Councillor use such as protective equipment for use during site visits.

10. Administrative support

- 10.1. Council will provide administrative support in the form of an assistant to the Mayor and Councillors, to Councillors to assist them with their civic duties only.
- 10.2. As per Section 4, Council staff are expected to assist Councillors with civic duties only, and not assist with matters of personal or political interest, including campaigning.

11. Additional facilities for the Mayor

- 11.1. Council will provide to the Mayor a maintained motor vehicle to a similar standard of other Council vehicles, with a fuel card. The vehicle will be supplied for use in attending official business and professional development and attendance at the Mayor's office.
- 11.2. The Mayor must keep a logbook setting out the date, distance and purpose of any substantial private use travel and supply that record to Council.
- 11.3. The Mayoral Fee will be reduced to cover the cost of any substantial private use calculated on a per kilometre basis by the rate set by the Local Government (State) Award.
- 11.4. A parking space at Council's offices will be reserved for the Mayor's Council- issued vehicle for use on official business, professional development and attendance at the Mayor's office.
- 11.5. Council will provide the Mayor with a furnished office incorporating a computer configured to Council's standard operating environment, telephone and meeting space.
- 11.6. In performing his or her civic duties, the Mayor will be assisted by the Assistant to the Mayor and Councillors with administrative and secretarial support.



Processes

12. Approval, payment and reimbursement arrangements

- 12.1. Expenses should only be incurred by Councillors in accordance with the provisions of this policy.
- 12.2. Approval for incurring expenses, or for the reimbursement of such expenses, should be obtained before the expense is incurred.
- 12.3. Up to the maximum limits specified in this policy, approval for the following may be sought after the expense is incurred:
- 12.4. local travel relating to the conduct of official business
- 12.5. carer costs
- 12.6. ICT expenditure.
- 12.7. Final approval for payments made under this policy will be granted by the General Manager or their delegate.
- 12.8. All requests for reimbursement will be reviewed by two staff members and payment will be authorised by a staff member with the appropriate financial delegation.
- 12.9. The General Manager will provide a system for the request of reimbursements for Councillors.

13. Direct payment

13.1. Council may approve and directly pay expenses. Requests for direct payment must be submitted through the appropriate system for assessment against this policy using the prescribed form, with sufficient information and time to allow for the claim to be assessed and processed.

14. Reimbursement

14.1. All claims for reimbursement of expenses incurred must be made on the prescribed form, supported by appropriate receipts and/or tax invoices and be submitted through the appropriate system.

15. Advance payment

- 15.1. Council may pay a cash advance for Councillors attending approved conferences, seminars or professional development.
- 15.2. The maximum value of a cash advance is \$200 per day of the conference, seminar or professional development to a maximum of \$600.
- 15.3. Requests for advance payment must be submitted to the General Manager for assessment against this policy with sufficient information and time to allow for the claim to be assessed and processed.
- 15.4. Councillors must fully reconcile all expenses against the cost of the advance within one month of incurring the cost and/or returning home. This includes providing to Council:
 - a full reconciliation against the provisions of this policy of all expenses including appropriate receipts and/or tax invoices
 - reimbursement of any amount of the advance payment not spent in attending to official business or professional development.

16. Notification

16.1. If a claim is approved, Council will make payment directly or reimburse the Councillor through accounts payable.



16.2. If a claim is refused, Council will inform the Councillor in writing that the claim has been refused and the reason for the refusal.

17. Reimbursement to Council

- 17.1. If Council has incurred an expense on behalf of a Councillor that exceeds a maximum limit, exceeds reasonable incidental private use or is not provided for in this policy:
- 17.2. Council will invoice the Councillor for the expense
- 17.3. The Councillor will reimburse Council for that expense within 14 days of the invoice date.
- 17.4. If the Councillor cannot reimburse Council within 14 days of the invoice date, they are to submit a written explanation to the General Manager. The General Manager may elect to deduct the amount out of the Councillor's fee.

18. Timeframe for reimbursement

18.1. Unless otherwise specified in this policy, Councillors must provide all claims for reimbursement within three months of an expense being incurred. Claims made after this time cannot be approved.

19. Disputes

- 19.1. If the Councillor disputes a determination under this policy, the Councillor should discuss the matter with the General Manager.
- 19.2. If the Councillor and the General Manager cannot resolve the dispute, it will be mediated by a mutually agreeable third party.

20. Return or retention of facilities

- 20.1. All unexpended facilities or equipment supplied under this policy are to be relinquished immediately upon a Councillor or Mayor ceasing to hold office.
- 20.2. Should a Councillor desire to keep any equipment allocated by Council, then this policy enables the Councillor to make application to the General Manager to purchase any such equipment. The General Manager will determine an agreed fair market price or written down value for the item of equipment.
- 20.3. The prices for all equipment purchased by Councillors under Clause 13.2 will be recorded in Council's Annual Report.

21. Reporting

- 21.1. Council will report on the provision of expenses and facilities to Councillors as required in the Act and Regulations. This will be published in full on Council's website and Annual Report.
- 21.2. Detailed reports on the provision of expenses and facilities to Councillors will be tabled at a Council meeting every twelve months. These reports will include expenditure summarised by individual Councillor and as a total for all Councillors.

22. Auditing

22.1. The operation of this policy, including claims made under the policy, will be included in Council's audit program.



23. Breaches

- 23.1. Suspected breaches of this policy are to be reported to the General Manager.
- 23.2. In accordance with the Code of Conduct this Councillor Expenses and Facilities Policy is a policy of Council and must not be contravened.
- 23.3. Alleged breaches of this policy shall be dealt with in accordance with Council's Code of Conduct, and Procedures for the Administration of the Code.